

2025 ANNUAL REPORT



Serving Bullitt,
Henry, Jefferson,
Oldham, Shelby,
Spencer, and
Trimble Counties in
Kentucky; and Clark
and Floyd Counties
in Indiana.

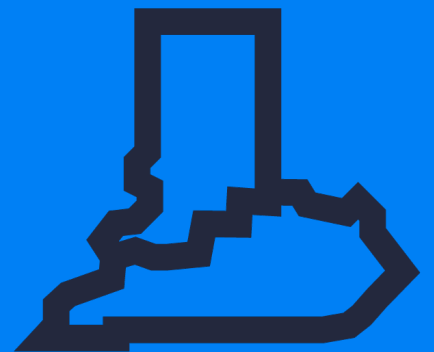


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INTRODUCTION

2025 Board of Directors



CLARK COUNTY BOARD
Of COMMISSIONERS
JACK COFFMAN
2025 CHAIRMAN



BULLITT COUNTY
JERRY SUMMERS
2025 VICE CHAIRMAN



ST. MATTHEWS
BERNARD
BOWLING JR.
2024 CHAIRMAN



TRIMBLE COUNTY
JOHN OGBURN JR.
2025 SECRETARY/
TREASURER

Bullitt County, KY
Judge Executive Jerry Summers
Keith Griffie, Chief Financial Officer

Clark County, IN
Kevin Baity, Town Manager of Clarksville
Jack Coffman, President, Clark Co. Board of
Commissioners
Treva Hodges, Mayor of Charlestown
Mike Moore, Mayor of Jeffersonville

Floyd County, IN
Jeff Gahan, Mayor of New Albany
Jason Sharp, Floyd County Commissioner

Henry County, KY
Judge Executive Scott Bates

Jefferson County, KY
Craig Greenberg, Mayor of Louisville
Bernard Bowling, City of St. Matthews
Maria D. Johnson, Mayor of Shively
Carol Pike, Mayor of Jeffersontown

Jefferson League of Cities
Byron Chapman, Mayor of Middletown

Oldham County, KY
Judge Executive David Voegelé
John Black, Mayor of La Grange

Shelby County, KY
Judge Executive Dan Ison
Troy Ethington, Mayor of Shelbyville

Spencer County, KY
Judge Executive Scott Travis
Jim Travis, Magistrate

Trimble County, KY
Judge Executive John Ogburn
Jack Couch, Citizen Member

Mission Statement

Working in partnership with state and local governments, we encourage the growth of our region by providing resources to help people in Kentuckiana thrive. We strengthen mobility, quality of life, and economic opportunity for all community members by supporting local officials, older adults, those with disabilities, and their caretakers.



1.2 M
Population



126
Cities



9
Counties



INTRODUCTION

What is KIPDA?

Area Agency on Aging & Independent Living

The state has designated KIPDA as an Area Agency on Aging and Independent Living (AAAIL). As an AAAIL, KIPDA addresses the needs of older persons and those with disabilities, their caregivers and many more at the regional level.



Kentucky counties of Bullitt, Henry, Jefferson, Oldham, Shelby, Spencer and Trimble.

Area Development District

KIPDA is one of fifteen Area Development Districts (ADD) in Kentucky. As an ADD, KIPDA represents the multi-county planning districts and provides critical resources to local counties and cities.



Kentucky counties of Bullitt, Henry, Jefferson, Oldham, Shelby, Spencer and Trimble.

Metropolitan Planning Organization

KIPDA serves as the Metropolitan Planning Organization for Greater Louisville. As an MPO, KIPDA is the designated decision-making body responsible for carrying out the metropolitan transportation planning process as defined by the current Federal Transportation Act.



Kentucky counties of Bullitt, Jefferson, and Oldham. Indiana counties of Clark and Floyd.

INTRODUCTION

Public Engagement

KIPDA continues to increase awareness, education, and public feedback through several channels including social media, events, and committee meetings. KIPDA takes advantage by attending events in the communities to be forward facing with the public. Committee meetings are live streamed and published on KIPDA's [YouTube](#) channel. Below are highlights of public engagement throughout the year.

Transportation

KIPDA Transportation continued a strong year of public outreach and education while expanding its reach. In 2025, KIPDA attended 14 events, including the One Southern Indiana Metro Manufacturing Conference, where Andy Rush presented on KIPDA's role in freight transportation and manufacturing. Transportation Planning Analyst Eronmonsele Esekhaigbe also presented in Tucson, Arizona, on a trip-based modeling framework. KIPDA hosted six public comment periods, collecting more than 1,300 comments, and maintained a strong social media presence, averaging 1.5K impressions across Facebook, X, and Instagram.



Community & Economic Development (CED)

KIPDA CED staff held public meetings for two Community Development Block Grant (CDBG) projects, three Land and Water Conservation Fund (LWCF) projects, and one Recreational Trails Program (RTP) project. Staff and consultants conducted multiple outreach events for KIPDA's Grounds for Growth brownfield redevelopment program. In addition, staff presented at multiple fiscal court, city council, chamber of commerce, and development foundation meetings to discuss available funding opportunities.



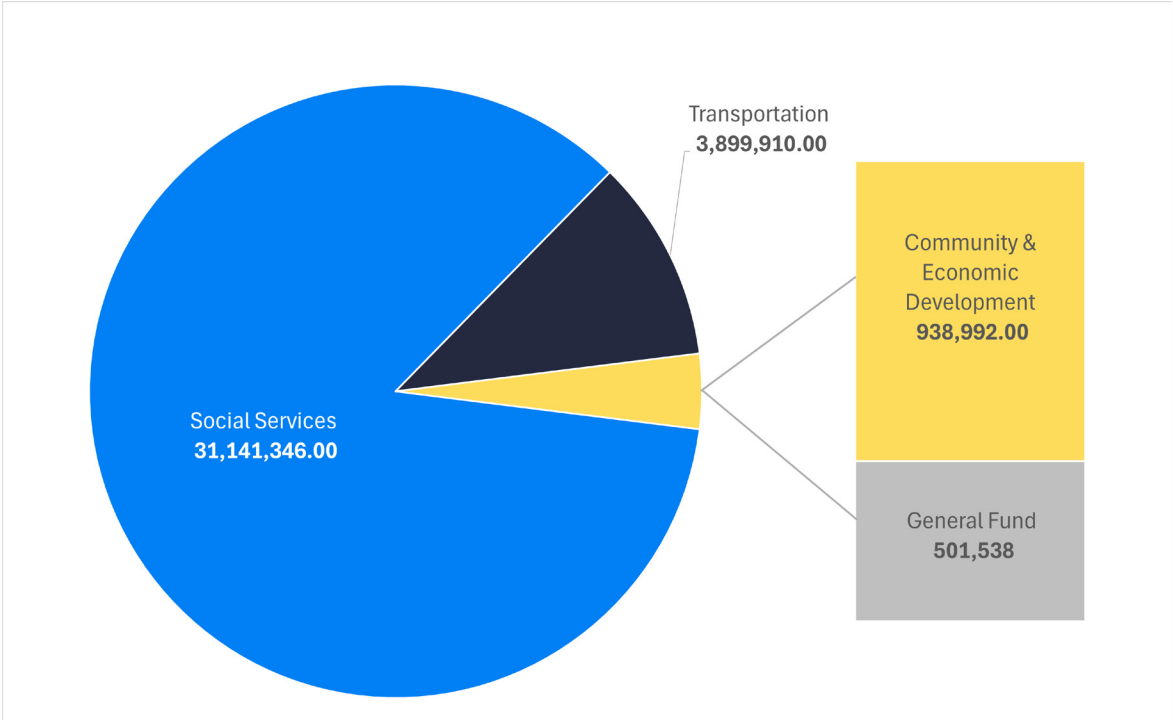
Social Services

KIPDA Social Services staff attended numerous community events throughout 2025 to provide outreach, health promotion, and education about services offered to residents of all ages. Events included Fan Fair, local health fairs, the Kentucky State Fair, and back to school events in each county. Social Services also collaborated with the University of Louisville Speed School of Engineering, Bellarmine University, AARP, Age Friendly Louisville, Local Media, KET, and Goodwill Industries of Kentucky to improve access to services for older adults in the region.

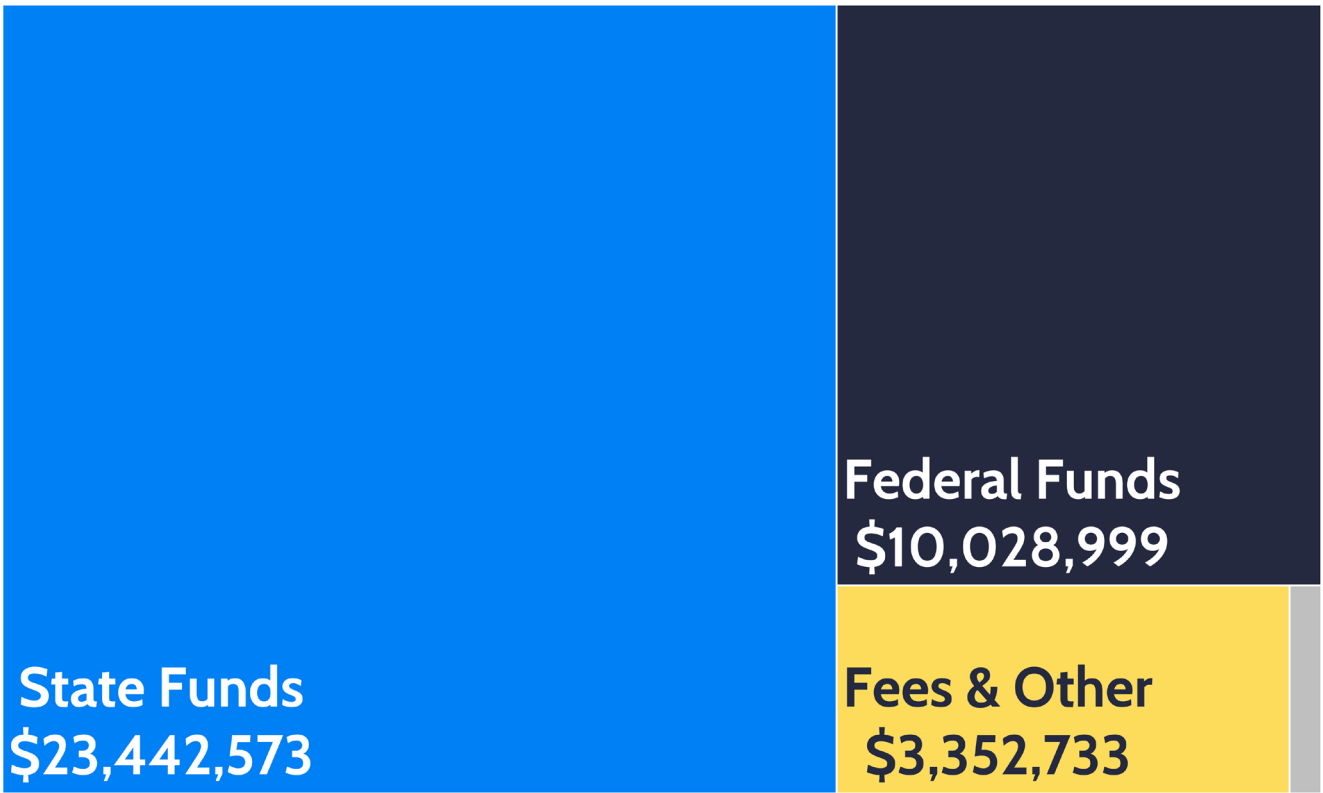


FINANCIAL REPORT

Fiscal Year 2025 Expenses



2025 Funding Breakdown



* Gray box in the bottom right hand corner represents local funds totalling \$236,027.

FINANCIAL REPORT

Fiscal Year 2025 Revenue

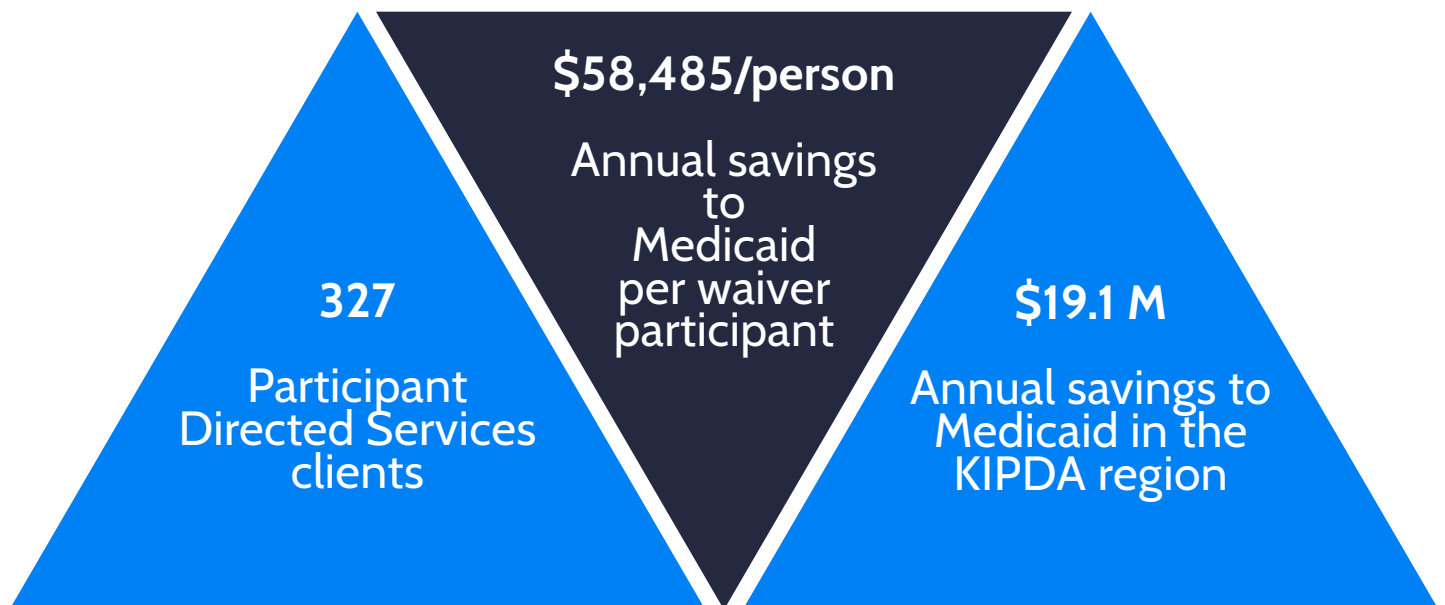
Organization	Amount	Percentage
Medicaid	\$18,192,095	49%
KY Dept for Aging & Independent Living	\$10,390,381	28%
KY Transportation Cabinet	\$1,913,467	5%
IN Dept of Transportation	\$747,224	2%
KY Health Benefit Exchange	\$925,863	3%
Fees & Other	\$2,291,513	6%
Member Dues	\$487,322	1%
KY Dept for Local Government	\$550,599	1%
Contract Work	\$851,547	2%
Federal Dept of Transportation	\$160,265	0%
Miscellaneous Revenue	\$550,056	1%
	\$37,060,332	100%

Programs

Medicaid Waiver

The Participant Directed Services (PDS) Waiver Program has been provided by KIPDA since 2006. The program is for persons who are aging, have developmental or intellectual challenges, have physical disabilities, or who are otherwise unable to care for themselves independently in their home and community.

Home and Community Based Medicaid Waiver services such as PDS make it possible for individuals to make informed self-directed decisions about their care and the services they receive.



SOCIAL SERVICES

Programs

National Family Caregiver Program

5,324
Contacts

KIPDA provides many services through the National Family Caregiver Program: individual counseling, support groups, caregiver training, respite care, legal assistance, and information services. This program also provides vouchers for supplies. KIPDA answers thousands of calls from caregivers yearly and assists clients in multiple ways.



In-Home Services

477

Clients

The Homecare program helps persons aged 60 and over to remain in their home and avoid premature placement in long-term facilities by providing case management, personal care, respite, and supplies.

Transportation Services

15,981

Non-Emergency Medical & Center Trips

KIPDA's Transportation program supports clients by providing transportation to medical appointments and senior centers.

SOCIAL SERVICES

Programs

kynector Program

10,249

Received Assistance

The kynector Program is comprised of Navigators throughout the community who assist residents with enrollment into plans on the KY Health Benefit Exchange. They also facilitate applications for SNAP, CCAP, and KTAP.

Senior Centers

3,082

Supportive Services Clients

KIPDA funded senior centers provide a wide range of supportive services that enhance quality of life and promote healthy, positive, and active aging. General services include advocacy, counseling, education, health and wellness programs, telephone reassurance, and more.

Nutrition Services

422,762

Meals Served

The nutrition program provides balanced meals to individuals 60 years of age and older. In 2025, the network of providers served 322,484 home delivered meals and 100,278 congregate meals.

State Health Insurance Program

6,540

Contacts

SHIP counselors provide educational assistance and counseling to an individual or their caregiver for Medicare enrollment and plan comparisons.

SOCIAL SERVICES

2025 By the Numbers

AGING

TRANSPORTATION CENTER TRIPS	11,212
TOTAL TRANSPORTATION CLIENTS	377
TOTAL HOME DELIVERED MEALS	322,484
TOTAL CONGREGATE MEALS	100,278
AGING & DISABILITY RESOURCE CENTER SERVED	5,595
PARTICIPANT DIRECTED SERVICES CLIENTS	320
HEMOCARE CASE MANAGED	471
STATE HEALTH INSURANCE ASSISTANCE PROGRAM	6,540

KYNECT

APPLICATIONS COMPLETED	5,335
TOTAL COMMUNITY EVENTS ATTENDED	1,596

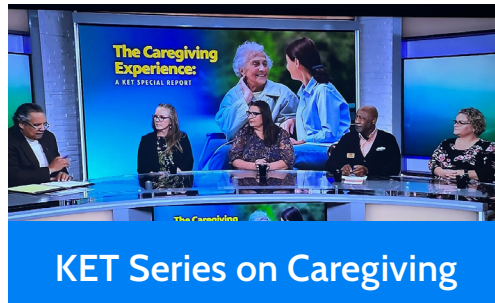
SOCIAL SERVICES

Events and Outreach

Staff attended numerous events throughout 2025 to educate the community on available social services programs. In total, Social Services staff attended over 1031 community events throughout the region.



KY State Fair



KET Series on Caregiving



Kynectors Assisting Clients



10th Annual Fan Fair



Scam Jam



FLOURISH Care Steering Committee

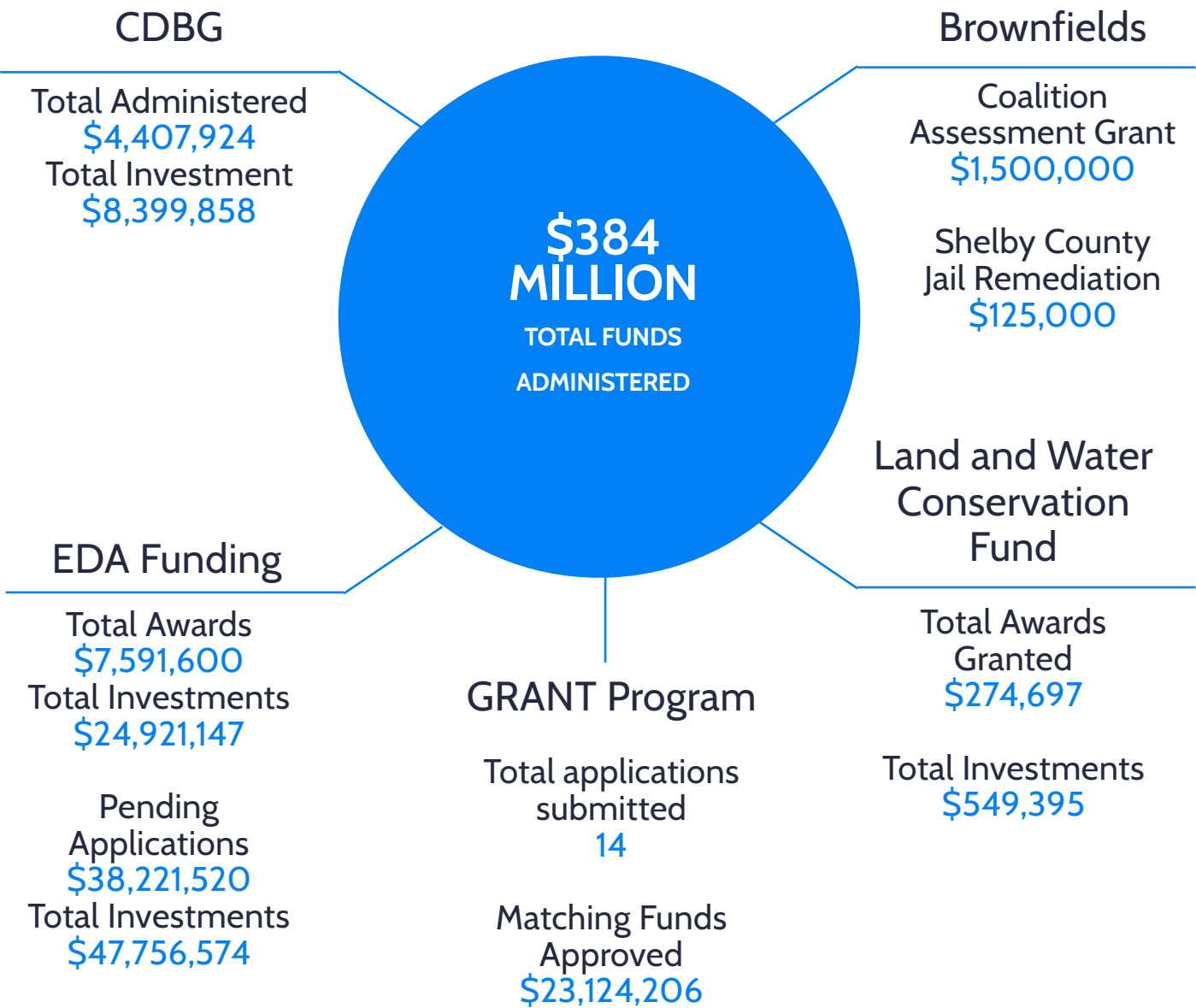


UofL Speed School Capstone

COMMUNITY & ECONOMIC DEVELOPMENT

Programs

Services Provided by CED Staff	
Planning and Zoning Assistance Technical Expertise Education and Training Grant Assistance	Public Administration Community and Economic Development Hazard Mitigation Water and Wastewater Project Administration



COMMUNITY & ECONOMIC DEVELOPMENT

2025 By the Numbers



34

Cleaner Water Program Projects

Total infrastructure investment
\$250,125,002

Total amount of projects closed out:
\$58,312,946

Kentucky WWaters Program Projects

Total funds applied for
\$15.9M

System Visits

Updated system data and asset inventory data for 15 drinking water systems & 14 wastewater systems in the KIPDA region.

47

Total Water and Wastewater Projects

KIPDA assists systems in the region with creating project profiles for water, wastewater & stormwater infrastructure improvements.

FY25 New KIPDA Wastewater Projects
\$96.3M

FY25 New KIPDA Drinking Water Projects
\$14.8M

21

State Revolving Loan Funds

Total funds requested
\$247,147,668



COMMUNITY & ECONOMIC DEVELOPMENT

Activities

GRANT Program

In 2024, the Kentucky Cabinet for Economic Development released the Government Resources Accelerating Needed Transformation (GRANT) program to provide matching funds required for federal grants in order to increase application competitiveness for local governments and nonprofits. The goal of the program is to ensure more federal grants are received in Kentucky communities. KIPDA serves as an application resource for cities and counties, having successfully applied on their behalf in 2025 for **14 projects**.

These awards total **\$23,124,206** in investments from the Cabinet, increasing the likelihood that over \$80 million in federal grant funding will be awarded to KIPDA communities.

Comprehensive Economic Development Strategy

The Comprehensive Economic Development Strategy (CEDS) received its annual update, which was approved by the CEDS Committee in October and by the KIPDA Board in November. The final version was submitted to and approved by the U.S. Economic Development Administration. The primary goal of the annual update is to provide the most current and relevant data. For the 2025 Annual Update, data has been refreshed throughout the Regional Facts, Economic Distress Criteria, Resiliency, and Action Plan sections. To strengthen the CEDS, the committee also divided into subcommittees focused on reviewing and updating individual Action Plan goals.



Regional Planning Council

Regional Planning Council (RPC) met 3 times in 2025, once at the start of each quarter in January, April, and July. The focus of RPC is to provide additional information on planning projects throughout the KIPDA region from our councilmembers, as well as to have a discussion with a guest speaker who comes to present on a planning topic chosen by the council and by the organizer (KIPDA). Topics of discussion for this past year included housing, GIS applications for planning efforts, and incorporating natural resource management into planning. The council also discusses and shares information between planners on various projects going on within their respective communities, as well as from KIPDA on internal planning projects such as regional hazard mitigation, water/wastewater planning, and grant/loan funding opportunities and cycles.

COMMUNITY & ECONOMIC DEVELOPMENT

Activities

State Revolving Loan Fund

The KIPDA CED division continues to administer State Revolving Loan Fund (SRF) projects throughout the region. These projects are funded through the Kentucky Infrastructure Authority and require adherence to certain regulatory requirements such as the Davis Bacon Act and American Iron and Steel Act.

KIPDA Municipal Clerks Association

KIPDA hosts monthly meetings of the KIPDA Municipal Clerks Association. Meetings support municipal clerks by encouraging professional growth and development and promoting the exchange of ideas and support systems. Speakers in 2025 included the Kentucky Department for Libraries and Archives and the Kentucky Department for Local Government.

Grounds for Growth

Grounds for Growth is a federally funded initiative aimed at identifying, assessing, and facilitating the redevelopment of underutilized properties that may be impacted by environmental contamination. Through the Grounds for Growth program eight sites have received phase 1 assessments and four sites are in the process of receiving Phase II. One site received a Hazardous Materials Survey and one received a structural inspection.



Regional Water Management Council

The KIPDA Regional Water Management Council meets quarterly to review and approve new water, wastewater and stormwater projects in the KIPDA region, while also serving as the authority to approve county and regional water, wastewater and stormwater priority project rankings for each fiscal year. The KIPDA Regional Water Management Council serves as a platform for the region's water and wastewater systems to come together and share ideas, concerns, and strategies for more efficient management and operations, while enhancing synergy and fostering communication for regionalization efforts and the optimization of regional resources.

COMMUNITY & ECONOMIC DEVELOPMENT

Activities

Advocacy

KIPDA and the Kentucky Council of Area Development Districts (KCADD) participated in ADD Day 2025 on February 13th at the Capitol Annex in Frankfort. Members met with Kentucky legislators face-to-face during the luncheon to discuss important issues in local communities.

Kentucky's Area Development Districts (ADDs) and their board members—including mayors, county judges and citizen leaders—gathered in Washington, D.C., on March 11, 2025, for the ADD-sponsored “Kentuckians in Washington” event, held alongside the NADO/DDAA Conference.



Trimble County Career Fair

KIPDA Staff from the Social Services, Transportation, and the Community and Economic Development Divisions participated in the Trimble County Career Fair at Bedford Elementary.

Staff met with 4th, 5th, and 6th graders and discussed interests and career opportunities available at KIPDA and throughout the region.

KIPDA Hosts World Affairs Council International Economic Development Meeting

KIPDA staff met with a global delegation from the International Visitor Leadership Program to discuss community and economic development in the KIPDA region. Topics included KIPDA's Comprehensive Economic Development Strategy, economic development and transportation planning strategies, and collaboration and regionalism. Countries represented include Türkiye, Malaysia, Nigeria, Nepal, Malawi, Pakistan, Germany, Montenegro, Iraq, and Liberia.

COMMUNITY & ECONOMIC DEVELOPMENT

Activities



Grounds for Growth

Economic development is often hindered by the presence of brownfield sites, which are properties for which reuse may be complicated by the presence (even potential) of a hazardous substance, pollutant or contaminant. Common examples are former gas stations and dry cleaners, but they include nearly any previously developed site. These sites may be difficult for owners to sell, and developers may be hesitant to redevelop them due to uncertainty and concerns about contaminants. They can sit vacant for years, slowing growth and development in communities.

KIPDA launched its “Grounds for Growth” brownfields program in 2025. The initial funding for the program was a \$1.5 million EPA Brownfields Assessment Coalition Grant. KIPDA serves as lead for a coalition that also includes the City of Shepherdsville and Shelby Main Street Foundation, Inc. Funding can be used for building an inventory of brownfield sites, performing various environmental assessments, engaging with the community, and planning for redevelopment of sites. KIPDA has leveraged no-cost environmental services provided by the Kentucky Brownfield Program to supplement the program.



Programming began with a kick-off meeting of the Regional Brownfields Council, comprising officials and economic development leaders from the Kentucky counties of Bullitt, Henry, Jefferson, Oldham, Shelby, Spencer, and Trimble and the Indiana counties of Clark and Floyd, on April 22, 2025.

Since then, the program has boasted the following accomplishments:

Site Assessments

- **8 sites received Phase I Environmental Assessments**
- **4 sites currently undergoing Phase II Assessments**
- **1 Hazardous Materials Survey**
- **1 Structural Inspection**

Collaboration & Engagement

- **2 Grounds for Growth Council meetings held**
- **5 Community Engagement Events** conducted across the region

COMMUNITY & ECONOMIC DEVELOPMENT

Community Highlights

City of Eminence – Wastewater Treatment Plant Expansion

Expansion of the Eminence Wastewater Treatment Plant to support community infrastructure needs.

Funding: CDBG: \$562,500 KY GRANT Program: \$112,500
Total Project Cost: \$1,314,000

Haven Ministries – Haven Recovery Center

Construction of a recovery center providing nine bedrooms for up to 18 individuals recovering from substance use disorder. Facility will incorporate lodging, programming, activity areas, and career-training opportunities.
Owner/Operator: The Haven Ministries, Inc. (THM).

Funding: CDBG: \$1,178,171

Louisville MSD – Rosa Terrace, Sanders, Wathen and Sonne Pump Station Project

This project will eliminate the Rosa Terrace and Sonne Avenue pump stations and replace the Wathen Lane and Sanders Lane pump stations.

Funding: SRF: \$8,270,000

COMMUNITY & ECONOMIC DEVELOPMENT

Community Highlights

Louisville Water Co. - John Lee Rd. 8" Water Main Extension

This project includes the installation of 4,104 linear feet of 8" PVC water main along John Lee Road in Bullitt County. This project will extend water service to an unserved portion of Bullitt County.

Funding: CWP AWARD (Rounds 1&2): \$884,162

Louisville Water Co. - Oak St. 48" Rehabilitation

This main was installed in the 1890's and is composed of cast iron pipe with leadite joints. In recent years Louisville Water has experienced a failure of this main and as a result, the company has initiated a project to rehabilitate this main in a phased approach.

Funding: CWP Award: \$6,161,142

Total Project Cost: \$6,748,082

Louisville Water Co. - Sylvania No. 6 Rd. Water Main Extension

Install 2,000 LF of 8" DPW/PVC water main and 4 fire hydrants along Sylvania No. 6 Road. This project will make water service available to 9 residential properties.

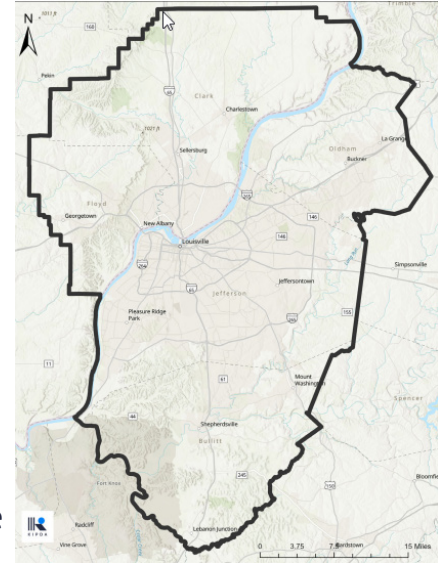
Funding: CWP Award: \$377,574

Total Project Cost: \$912,920

TRANSPORTATION

Funding

KIPDA serves as the Metropolitan Planning Organization (MPO) for Bullitt, Jefferson, Oldham, Clark and Floyd counties. The MPO is responsible for transportation planning and all federal transportation projects must be included in the MPO's Metropolitan Transportation Plan (MTP) and the Transportation Improvement Program (TIP). KIPDA receives funding from the Kentucky Transportation Cabinet (KYTC) for transportation planning services in the Area Development District (ADD) counties. The figures below represent the FY25 federally obligated funds for transportation projects within the boundary of the KIPDA Metropolitan Planning Area (MPA).



MPA Boundary



Projects in Kentucky

(Within the MPA)

\$340,544,235
Obligated Funding for Projects

Projects in Indiana

(Within the MPA)

\$158,712,085
Obligated Funding for Projects



Transit Projects in the Region

\$46,425,196
Obligated Funding for Projects

TRANSPORTATION

Updates

The Transportation Environmental Impact Analysis

The Transportation Environmental Impact Analysis (TIA) now replaces what was previously known as the Environmental Justice Guide. Following Executive Order 14151, which directed federal agencies to terminate or significantly scale back environmental justice programs, KIPDA chose to strengthen and evolve our former environmental justice efforts into a new framework used as a Metropolitan Transportation Planning metric.

Participation Plan

The Participation Plan is the playbook for how KIPDA engages with the public and vice versa. Updates are required every four years, and the plan is reviewed annually for any changes. The last update prior to this latest update was 2022. Changes included adding a new public outreach opportunity for KIPDA's Call for Projects and reworking language throughout the document to make it more readable and understandable for the public.

FY 2025- 2028 Transportation Improvement Program

An update to KIPDA's short-term planning document was ushered in 2025. This update includes new and existing project listings for the Fiscal Year 2025-2028.

Congestion Management Process

An update to KIPDA's Congestion management Process (CMP) was completed in 2025. The CMP includes a robust, regional traffic congestion analysis using a variety of tools and data, and discusses strategies to potentially be implemented to manage congestion.

Safe Streets and Roads For All Grant

KIPDA completed its regional safety action plan and individual focused safety action plans for sixteen participating jurisdictions as part of SS4A Grant. All action plans can be reviewed at: <https://kipdatransportation.org/ss4a/>

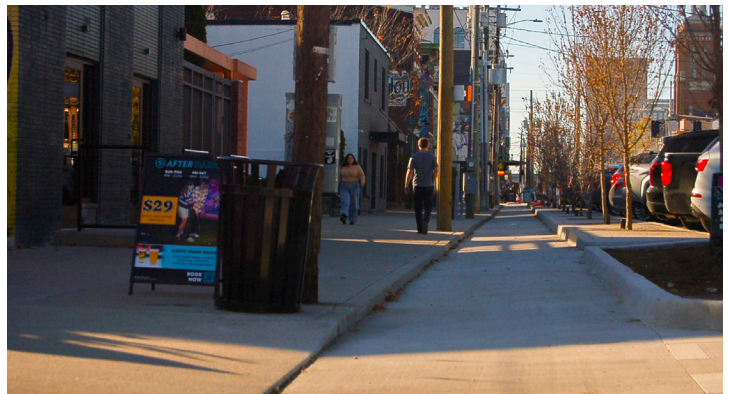
TRANSPORTATION

Updates

KITE Award

The Kentucky-Indiana Transportation Excellence Award, known as the KITE award, is the top transportation project in the region chosen annually by the KIPDA transportation planning staff. The 11th annual award went to Louisville Metro for the East Market Streetscape Project. This project revolutionized the Nulu district of Louisville. This community driven project provides grade-separated multi-modal facilities, stormwater infrastructure improvements, new landscaping, pedestrian bump-outs, improved crosswalks, and a multitude of other investments.

The award was presented to Louisville Metro staff at the KIPDA annual meeting on November 25th at the Jeffersonian. You can watch all the projects nominated and the winning project at: <https://youtu.be/GBxDtEhcqPg>



TRANSPORTATION

SHIFT

The Strategic Highway Investment Formula for Tomorrow (SHIFT) is the Kentucky Transportation Cabinet’s data-driven, objective approach to compare capital improvement projects and prioritize limited transportation funds. Through its Metropolitan Planning Organization (MPO) and Area Development District (ADD), KIPDA provided local input into the SHIFT process throughout 2025 and interacted with the state legislature and transportation cabinet leading up to the development of the 2026 Highway Plan. The KIPDA MPO and ADD participated in the SHIFT process by administering the local sponsorship and local boosting phases of SHIFT. Each MPO and ADD in the Commonwealth received a limited number of SHIFT project sponsorships and boosts to prioritize projects around their region.

Call for Projects

A Transportation Technical Coordinating Committee Working Group recommended over \$20 million be dedicated to seven projects from a Call for Projects for STBG-MPO funds. The Transportation Policy Committee ultimately approved those recommendations at the November meeting.

Buechel Bank Road	US 42 Intersection Safety and Operations Study
\$1,600,000	\$100,000
South Madison Avenue	Northeast Louisville Loop MET Section 3
\$438,344	\$3,220,000
River Road Widening	LaGrange Underpass West of LaGrange
\$4,000,000	\$11,290,000
Ohio River Valley NE Bike/Ped Improvements	
Phase I	
\$600,000	

Events and Outreach

KIPDA continued its ongoing outreach efforts for education and public communication through many events throughout the year. A partial list of events KIPDA attended is below:

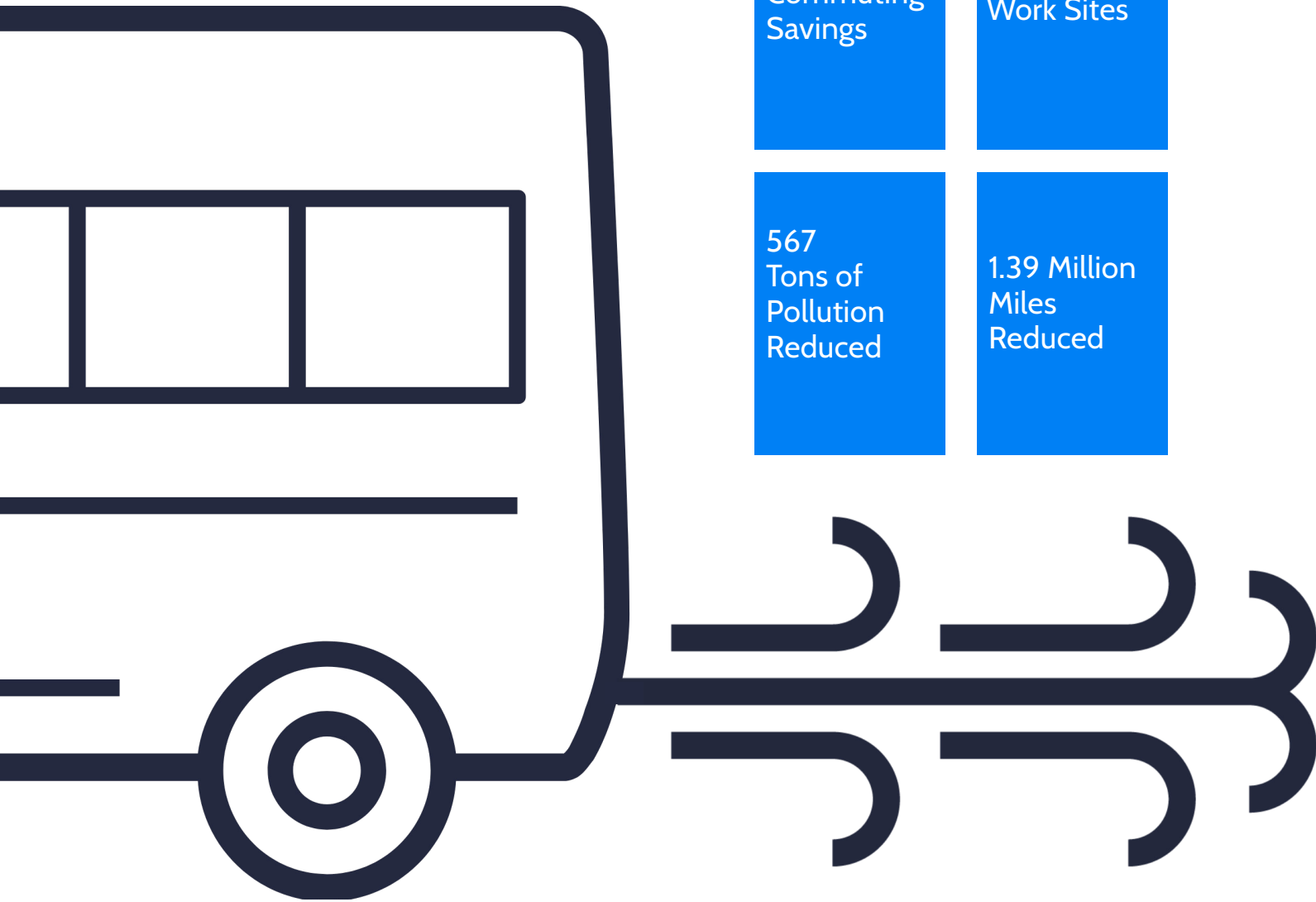
- | | |
|---|--|
| <ul style="list-style-type: none">• Earth Fest• TreeFest• Party for the Planet• Alberta O. Jones Park Day• Louisville Metro Health Fair• Oldham County Day• Black Men’s Wellness Walk | <ul style="list-style-type: none">• California Day• Middletown Family un Festival• Russell Family Block Party• Middletown Chamber Business Expo• Southwest Community Festival• UofL Sustainability Day• Green Drinks |
|---|--|

TRANSPORTATION

Rideshare

The Every Commute Counts regional rideshare program promotes sustainability and helps reduce vehicle emissions. [Every Commute Counts](#) connects the public with resources and information about commuting options in Kentuckiana.

2,626 Participants	30 Vanpools
\$824,000 Commuting Savings	281 Work Sites
567 Tons of Pollution Reduced	1.39 Million Miles Reduced



KIPDA in the Community



Operation Brightside Cleanup



10th Annual Fan Fair



Oldham County Day



Grounds for Growth



Kentucky Derby Festival



Community Resource Fair

2026 Executive Committee

Welcome to our 2026 Executive committee members! Thank you for your willingness to serve your respective communities and the region.



BULLITT COUNTY
JERRY SUMMERS
2026 CHAIRMAN



TRIMBLE COUNTY
JOHN OGBURN JR.
2026 VICE CHAIRMAN



LOUISVILLE METRO
NICOLE GEORGE
2026 SECRETARY/
TREASURER



CLARK COUNTY BOARD
Of COMMISSIONERS
JACK COFFMAN
IMMEDIATE PAST
CHAIRMAN



THANK YOU TO THE SUPPORT OF OUR 2025 COMMITTEES

Aging & Disability Advisory Council

Comprehensive Economic Development Strategy Committee

Hazard Mitigation Committee

Regional Planning Council

Regional Transportation Council

Regional Water Management Council

Transportation Policy Committee

Transportation Technical Coordinating Committee